

Message Text

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TO AMEMBASSY NEW DELHI

C O N F I D E N T I A L STATE 164509

FOL REPEAT IAEA VIENNA 6568 SENT ACTION SECSTATE

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C O N F I D E N T I A L IAEA VIENNA 6568

DISTO

E.O. 11652: GDS

TAGS: PARM, PFOR, IAEA, UR

SUBJECT: PROPOSED RESOLUTION RE PEACEFUL NUCLEAR EXPLOSIONS

REF: IAEA VIENNA 4767

1. DEPT WILL RECALL PER PARA 7 REFTEL THAT SOVIETS IN JUNE EXPRESSED, INTER ALIA, STRONG DESIRE TO RULE OUT ESTABLISHMENT OF SOME SPECIAL AGENCY TO PROVIDE PNE SERVICES PURSUANT ARTICLE V OF NPT, AND DISCUSSED POSSIBLE STEPS THAT MIGHT BE TAKEN IN THIS DIRECTION, PARTICULARLY PRIOR TO NPT REVIEW CONFERENCE. SOVIETS SPECIFICALLY SUGGESTED THAT SPECIAL SECTION SHOULD BE ESTABLISHED IN IAEA SECRETARIAT TO DEAL WITH THIS MATTER. IN RESPONSE, WE NOTED THAT US SHARED VIEW OF AVOIDING ESTABLISHMENT OF SEPARATE ORGANIZATION, BUT RATHER THAN ACTING NOW TO ESTABLISH SUCH SPECIAL SECTION IN SECRE-
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TARIAT, CONSIDERING MINIMAL WORKLOAD INVOLVED AT

PRESENT, WE MENTIONED POSSIBILITY OF HAVING AGENCY'S BOARD OF GOVERNORS AUTHORIZE DG TO ESTABLISH SUCH SPECIAL SECTION AT APPROPRIATE TIME. SOVIETS THOUGHT THIS POSSIBILITY WOULD SERVE SAME PURPOSE, BUT MATTER WAS LEFT DANGLING FOR SUBSEQUENT CONSIDERATION.

2. MISSION BELIEVES IT IS TIMELY TO SERIOUSLY CONSIDER THIS MATTER FOR FOLLOWING REASONS:

A. SUCH ACTION IS DESIRABLE PRIOR TO NPT REVCON TO MEET GROWING CONCERNS EXPRESSED IN VARIOUS QUARTERS RE LACK OF CLEAR-CUT PROCEDURES FOR IMPLEMENTING ARTICLE V OF NPT (SEE, FOR EXAMPLE, GENEVA 4345 AND 4223), NOTWITHSTANDING FACT THAT THERE HAVE BEEN NO RPT NO REQUESTS TO DATE FOR PNE SERVICES UNDER ARTICLE V.

B. IF SUCH ACTION IS TO BE TAKEN PRIOR TO NPT REVCON, IT WOULD HAVE TO BE ACCOMPLISHED EITHER AT SEPTEMBER OR FEBRUARY BG MEETINGS.

C. SEPTEMBER 13 BG WILL BE ASKED TO APPROVE DOCUMENT SETTING FORTH PROCEDURES FOR AGENCY TO USE IN RESPONDING TO REQUESTS FOR PNE-RELATED SERVICES, THUS PRESENTING MOST APPROPRIATE OPPORTUNITY FOR RELATED BG ACTION TO GIVE DG AUTHORIZATION NOTED ABOVE.

D. SUCH ACTION WOULD BE LOGICAL FOLLOWUP TO AGENCY'S DEVELOPMENT AND ISSUANCE OF DOCUMENTS: (1) COVERING MANNER IN WHICH INTERNATIONAL OBSERVATION OF PNE'S WOULD BE CARRIED OUT, AND (2) OUTLINING PROCEDURES TO BE USED BY AGENCY IN RESPONDING TO REQUESTS FOR PNE-RELATED ASSISTANCE.

E. IT WOULD STRENGTHEN NPT BY MAKING IT CLEAR THAT THERE IS AN INTERNATIONAL MECHANISM AVAILABLE TO OBTAIN PNE SERVICES.

F. IT WOULD ALSO SERVE TO FURTHER US OBJECTIVES FLOWING FROM US-SOVIET AGREEMENTS REACHED DURING PRESIDENT NIXON'S RECENT VISIT TO MOSCOW.
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3. MISSION HAS PREPARED DRAFT RESOLUTION (BEING SENT SEPTEL), WHICH WE BELIEVE WOULD SERVE INTENDED PURPOSE OF FORESTALLING ANY EFFORTS THAT MIGHT BE MADE AT NPT REVCON TO PUSH FOR ESTABLISHMENT OF SOME FORM OF SEPARATE INTERNATIONAL BODY TO DEAL WITH PNE MATTERS. BELIEVE SUCH ACTION BY BG WOULD ALSO HAVE EFFECT OF FURTHER STRENGTHENING WIDELY HELD VIEW THAT IAEA SHOULD BE CON-

SIDERED TO BE THE "APPROPRIATE INTERNATIONAL BODY WITH ADEQUATE REPRESENTATION OF NON-NUCLEAR-WEAPON STATES", WHICH IS REFERRED TO IN ARTICLE V OF NPT. OUR AIM WOULD BE TO GET AS MANY CO-SPONSORS OF RESOLUTION AS POSSIBLE. CO-SPONSORSHIP OF OTHER NPT DEPOSITORY POWERS (UK AND USSR) WOULD, OF COURSE, BE ESSENTIAL.

4. MISSION IS CONSULTING INFORMALLY THROUGH DDG HALL TO ASCERTAIN WHETHER DG EKLUND (PRESENTLY ON LEAVE WOULD HAVE ANY OBJECTION TO THIS GENERAL APPROACH, AND WE WILL ADVISE AS SOON AS RESPONSE RECEIVED.

5. IN MEANTIME, MISSION WOULD APPRECIATE WASHINGTON VIEWS ON OUR SUGGESTED APPROACH AND ANY COMMENTS ON DRAFT RESOLUTION. IF ACCEPTABLE, WE WOULD PROPOSE TO DISCUSS MATTER WITH SOVIETS, BRITISH AND OTHERS, WITH VIEW TO SEEKING ADDITIONAL CO-SPONSORS, INCLUDING, HOPEFULLY, SOME LDC'S PRESENTLY ON BOARD. TO ALLOW ADEQUATE TIME FOR SUCH CONSULTATIONS, BELIEVE IT ESSENTIAL TO HAVE US VIEWS NLT AUGUST 16, AND PREFERABLY SOONER, IF POSSIBLE.

6. ADVISE.PORTER

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